- 5.4 Our investigation partly looks into the question of the origin and the use of some Vt120 Million which was deposited into the Betsy account (Vt 67 Million) and the personal account of Mr Korman (Vt59 Million), less an allowance for some Vt6 Million for movements between the accounts, during the period 1995 - 1996.
- 5.5 Our investigations also revealed that the opening of the account did not follow the proper procedures set out in the Government Financial Regulations ("GFR")

6 METHOD OF INVESTIGATION

- 6.1 Examination of bank records
- 6.2 Correspondence with the banks
- 6.3 Interview under oath with representative of banks
- 6.4 Correspondence with Department of Finance
- 6.5 Correspondence with various other people

7 RELEVANT LAWS

The Constitution

- 7.1 Art 66(1) and (2) of the Vanuatu Constitution provides:
 - (1) Any person defined as a leader in Art 67 has a duty to conduct himself in such a way, both in his public and private life, so as not to:
 - a) place himself in a position in which he has or could have a conflict of interest or in which the fair exercise of his public or official duties might be compromised;
 - b) demean his office or position;
 - c) allow his integrity to be called into question; or
 - endanger or diminish respect for and confidence in the integrity of the Government of the Republic of Vanuatu.
 - (2) In particular, a leader shall not use his office for personal gain or enter into any transaction or engaged in any enterprise or activity that might be expected to give rise to doubt in the public mind as to whether he is carrying out or has carried out the duty imposed by subarticle (1).

Representation of the People Act CAP 146

Bribery, section 45

7.2 Section 45 provides:

A person commits the offence of bribery -

- if he directly or indirectly by himself or by other persons
 - (I) gives money or procures any office to or for any voter or to or for any other person on behalf of any voter or to or for any other person in order to induce any voter to vote or refrain from voting;

(ii) corruptly does any such act on account of any voter having

voted or refrained from voting; or

(iii) makes any such gift or procurement to or for any person in order to induce that person to procure, or endeavour to procure, the election of any candidate or the vote of any voter;

or if upon or in consequence of any such gift or procurement he procures or engages, promises or endeavours to procure the election of any candidate or the vote of any voter;

- if he advances or pays any money or causes any money to be paid (b) to or to the use of any other person with the intent that such money or any part thereof shall be expended in bribery at any election, or knowingly pays any money or causes any money to be paid to any person in discharge or repayment of any money wholly or in part expended in bribery at any election;
- if before or during an election he directly or indirectly, by himself or (c) by any other person on his behalf, receives, agrees or contracts for any money, gift, loan or valuable consideration or any office, place or employment for himself or for any other person for voting or agreeing tor agreeing to vote or from refraining or agreeing to refrain from voting;
- if after an election he directly or indirectly by himself or by any (d) other person on his behalf receives any money or valuable consideration on account of any person having voted or refrained from voting or having induced any other person to vote or refrain from voting.

(emphasis added)

Penalty for corrupt practices, section 48

- The offences of personation, bribery, treating and undue influence are corrupt practices for the purposes of this Act.
- a person convicted or a corrupt practice shall be liable on conviction to a fine not exceeding VT100,000 or to imprisonment for a term not exceeding 5 years or to both such fine and imprisonment.

Government Financial Regulations

7.3 Regulation 1 defines:

"accountable officer" means any public officer, including an accounting officer, concerned in or responsible for the collection, receipt, custody, issue or payment of public moneys, stores, stamps. investments. securities, or negotiable instruments whether the same are the property of Government or on deposit with or entrusted to the Government or to any public officer or any other person.

7.4 Regulation 274 states:

- (1) No Government bank account shall be opened without the prior written approval of the Minister of Finance.
- (2) Where it is considered necessary to open a Government bank account, the Accounting Officer concerned shall submit a written request to the Director General of Finance giving reasons why such a facility is required. The request shall include the following detail:
 - a) name and location of the bank with whom the account is to be maintained;
 - name of the officer who will be responsible for the operation of the account, together with names of the proposed signatories;
 - type of account required
 - d) estimated average balance that will be held on the account;
 - e) maximum balance that will be held on the account; and
 - f) any other relevant details.
- (3) Upon receipt of the application, the Director General of Finance will, if he considers it expedient and necessary, recommend to the Minister of Finance to authorise in writing the opening of the account. The Director General of Finance will confirm in writing:
 - the name and title of the officer who will be accountable for the operation of the account;
 - the name of officers who are authorised to sign cheques and other instruments on the account; and
 - any limitation as to the maximum amount of public moneys that may be held on the account and instructions as to the distribution in excess of such a limit. The Director General of Finance shall write to the bank and make the necessary arrangements for the opening of the account and the supply of the initial specimen signatures of the authorised signatories to the account, etc.
- (4) The Auditor General is to be informed of all opening or closures of Government bank accounts

7.5 Regulation 275 states:

All cheques and instruments drawn upon a Government bank account will be signed by two officers, one of whom shall be the accountable officer responsible for the operation of the account"

Public Finance Act 0f 1980

7.6 In S7(3) of states:

No accounting officer shall open any public or official account in any bank without the authority in writing of the Minister. The Minister is the Minister of Finance.

7.8 S9 (1) states:

The Minister may make financial provision for the establishment of special funds.

Conclusion

7.9 One of the main purpose for the strictness of the regulations and Public Finance Act is to prevent fraud and to ensure control is kept and supervision of the spending of public money maintained.

8 FACTS WITH COMMENTARY

Passage of Public Finance Regulations

8.1 In early 1980 the Representative Assembly voted and passed the Public Finance Regulations. The Regulations came into operation on the day of Independence. In section 7 (3) of the Regulation it states:

No accounting officer shall open any public or official account in any bank without the authority in writing of the Minister. The Minister is the Minister of Finance.

8.2 In September 1985 another Interim Financial Regulations was introduced. This set of regulations sets out and strengthened the financial procedures. In July 1993 a new set of Government Financial Regulations was introduced which replaced the old Interim Financial Instructions introduced in 1985. Regulation 274 and 275 stated in sections 7.4 and 7.5 clearly states all the procedures of how to open a Government Account (see 7.4 above).

Cyclone Betsy

8.3 In January 1992, tropical Cyclone Betsy severely hit most of the islands of Vanuatu. Considerable damage was done to Government houses, Government buildings, schools, public roads, urban water supply, wharfs and airports. After the cyclone, the National Disaster Management Office together with the Department of Finance coordinated the donations of money and supplies received from various countries.

8.4 The Department of Finance set up appropriate procedures to account for the relief assistance and the spending of this assistance. The assistance that was accounted for by the Department of Finance came from British Government, Chinese Government, Forum Secretariat, Vanuatu Government, USAID, Australian High Commission and private donations. There is no record at the Department of Finance of any donation from the French Government.

Cyclone Betsy Account

- Mr Korman was aware of the funds from other countries and that they were being controlled by the National Disaster Management Office and the Department of Finance. However, in February 1992 Mr Korman opened a separate account with the Banque Indosuez, now Banque d'Hawaii (Vanuatu) Ltd. The account was to receive funds received from either the French Government or Paris Municipality. (We have tried, through the French Embassy in Port Vila, to confirm details of who the funds were from but have still to receive a reply). At the time Mr Korman opened this account, he did not have authority from the Minister of Finance as set out in S7(3) of the 1980 Public Finance Act, nor had he gone through the procedures set out elsewhere in the same regulation.
- 8.6 The opening statement of the Betsy account (annexure "A") shows that Mr Korman is the sole signatory to the Betsy account and Father Gerald Leymang (Fr. Leymang) had power of attorney on the account, which means that he can also sign by himself. This is in breach of the Public Finance Act S7(3) and Financial Regulation number 275 which requires all cheques to be signed by two accounting officers (refer 7.5 above). Neither Mr Korman or Father Leymang were accounting officers and they were also not able to sign cheques with only one signature according to the regulation.
- 8.7 Mr Korman and Fr. Leymang did not consult the Minister of Finance nor have his approval to open the account. (See letter from the then Minister of Finance attached as annexure "B") They did not ask the Department of Finance for details of the correct procedures for opening accounts for Public Funds. Had they followed correct procedures, they would have been advised that a regulation was in place preventing any department, Minister or other person from opening an account without written authority from the Minister of Finance.
- 8.8 The definition of an "accountable officer" stated in 7.2 also shows that Mr Korman and Fr. Leymang are not accounting officers. Because Mr. Korman and Fr. Leymang were acting as Prime Minister and First Secretary at the time, they were not in a position to collect, receive, keep custody of, or issue money on behalf of Vanuatu. It is not their duty to be responsible accounting officers. Even if they were accounting officers, they still needed consent of the Minister of Finance to open a government bank account.

8.9 During the time Mr Korman was Prime Minister (1991 to 1996) new regulations were issued by the Ministry and Department of Finance in July 1993. Despite these new regulations setting out the procedures for opening Government Bank Accounts, Mr Korman did not rectify the situation with the Betsy Account. Mr. Korman did not close the account and attempt to comply with the laws of Vanuatu. Instead, he continued to use this government account, as his own private account. Mr. Korman's conduct is outrageous, because as recently as February 1998 we found the account was still open and operating.

Source of Funds

8.10 The first deposit the Betsy account received was Vt1,993,000 on 27 March 1992.

Details obtained from bank transfer of FF100,000 reveal the beneficiary of the funds was to be the **committee for the cyclone Betsy relief** "Comité Secours du cyclone Betsy" and was being remitted by "R.G.F. de Paris - Ville de Paris". (annexure "C"). As mentioned above in 8.5 we have yet to determine if these funds were remitted from the French Government or the Paris Municipality. The funds were however specifically for meant for the committee dealing with the Cyclone Betsy relief.

- 8.11 Again in October 1993 a further Vt1,036,662 was received from Paris
- 8.12 During the period 1994 to 1997 deposits came from several other sources:
 - (a) Deposit of cash
 - (b) Proceeds from the sale of foreign currency
 - (c) Funds received from a company named Mascot Holdings Limited This account is an account belonging to Mr Korman as confirmed in his facsimile to Mr Lien Than, "Honorary Consul for Asia" in August 1995. Details of Mr Korman's facsimile to Mr Lien Than is as follows:

"For my election, I make this request to our Asian Trade Commissioners, Special Representative like Mr. LAI and Matsumoto, and Honorary Consuls:

Trade Commissioners:	Mr. Ricky,	Malaysia	\$ US5,000
	Mr. Yu,	Taiwan	\$ US5,000
	Mr. Wong,	Hong Kong	\$ US5,000
	Mr. LAI	TAIWAN	\$ US 5,000
Special Representative:	Mr. MATSUMOTO	JAPAN	\$ US 5,000
Honorary Consul:	Mr. Yatiskera	JAPAN	\$ US 10,000
	Mr. MOTERE	Thailand	\$ US 10,000
	Forget Name	Singapore	\$ US 10,000

I ask them to transfer their contribution as requested my ASIACITI TRUST Company in Hong Kong and Shanghai. Banking Corporation 10 Collyer Quay, # 01 Ocean Building, Singapore 0104 A/C MASCOT HOLDING INC # 141 - 246660 - 01. (Bold added)

I repeat the No. of A/C

A/C MASCOT HOLDINGS INC.

A/C No. 141 - 24 6660 - 01

Or In Malaysia - Kuala Lumpur

Bank BUMIPUTRA MALAYSIA BERHAD, AIRPORT

BRANCH No. A/C CA 1173 - 48.

Paul, the Singapore Honorary Consul is already put 10.000 dollars US in my account. Mr. Matsumoto promises me to meet me in Tokyo and give me 5 000 dollars on 24 August. Please Paul ask the others to do their part immediately. I we received negative answers from the others by the end of this month. I will personally as P.M. and Minister of Foreign Affairs cancel their nominations as Vanuatu Government Replin aversas.

Paul please give me reply immediately by Fax because I'm

leaving on # 24 August in the morning.

Regards to you and Bon Courage et à bientot à Port-Vila." (signed by Mr Korman)

Note

- See annexure "D" for a copy of the original facsimile.
- (The matter of Honorary Consuls is the subject of a separate investigation by the Office of the Ombudsman.)
- Our investigations have also revealed that Mr Korman has authority to initiate the transfer of funds from the account of Mascot Holdings Limited. See facsimile from ASIACITI Trust to Mr Korman (annexure "E"). This facsimile was attached to the bank transfer documentation accompanying the transfer of USD36,000 about 2 December 1995
- In regards to the Mascot Holdings Limited bank account in Singapore we requested Mr Korman's signature on a letter to the bank to release information in respect of the account. In the covering letter to Mr Korman we requested him to sign the letters whether he had authority in the account or not. Should Mr Korman not have authority the bank would not release information on his signature. Mr Korman has not returned the letters thus indicating he does not want the office of the Ombudsman to view information in respect of the Singapore accounts, and that he has authority on the account. If he did not have authority on the account he would have easily returned the letters.

- (d) Funds received from an account at Bank Bumiputra Malaysia Berhad Airport Branch. This is the other account mentioned in Mr Korman's facsimile to Mr Lien Than requesting funds from the Honorary Consuls.
- (e) Transfers from the personal account of Mr and Mrs Korman.
- 8.13 The total funds credited to the Betsy account during the years 1992 to 1996 are as follows:

1992	Vt1,993,000
1993	Vt2,254,928
1994	Vt5,132,950
1995	Vt47,431,590
1996	Vt20,368,029
1997(Jan - April)	Vt1,047,354

Details of major deposits, together with copies of some bank deposits, made into the Betsy account during 1994-1997 are attached as annexure "F"

- 8.14 Investigations into the account revealed a number of transactions are connected with the personal account of Mr and Mrs Korman, as follows:
 - (a) Funds were transferred from Betsy account to Mr Korman's account and from Mr Korman's account to Betsy account
 - (b) Funds from the same source were credited to both Mr Korman's account and the Betsy account on the same day.

Movement of funds between accounts

8.15 The following table shows some of the movements of funds between the Betsy Account and Mr Korman's account:

Date	Vatu amount	Account transferred from	Account transferred to
6.10.95	3,139,054	Betsy- 20536	Korman - 19400
19.12.95	500,000	Korman - 19400	Betsy - 20536
26.2.96	50,000	Korman - 19400	Betsy - 20536
27.2.96	837,410	Korman - 19400	Betsy - 20536
21.3.96	110,800	Korman - 19400	Betsy - 20536
26.4.96	350,150	Korman - 19400	Betsy - 20536
14.10.96	199,428	Korman - 19400	Betsy - 20536
17.2.97	250,000	Korman - 19400	Betsy - 20536
14.4.97	145,638	Korman - 19400	Betsy - 20536

Note: 20536 is the Betsy Account number and 19400 is Mr Korman's account number.

8.16 The following table shows funds received from the same source for the credit of Mr and Mrs Korman's account and the Betsy account:

Date	Vatu amount in Korman's Account	Vatu amount in Betsy Account	Source of funds and details
19.7.95	1,000,000	1,050,000	Vatu Cash
18.9.95	2,000,000	1,250,000	Vatu Cash
13.10.95	1,000,000	3,000,000	Vatu Cash
13.5.96	914,175	1,075,500	Proceeds from the sale of \$ US - cash
24.5.96	1,000,000	2,453,839	Funds transferred from Noumea
1.8.96	327,600	1,037,400	Proceeds from the sale of \$ US - cash
5.8.96	656,400	437,600	Proceeds from the sale of FF (French Franc)- cash
21.8.96	644,100	429,400	Proceeds from the sale of FF cash
27.8.96	600,000	300,000	Cash Deposit
27.9.96	1,197,240	1,197,240	Proceeds from the sale of \$ US - cash

Payments from Betsy account

- 8.17 The investigations revealed that there were no records maintained at the Prime Minister's Office ("PM's Office") in respect of the use of the Betsy account. Accordingly there is no supporting documentation for payments made from the Betsy Account. The PM's Office confirmed that there was no documentation in the letter attached as annexure "G"
- 8.18 During December 1995 (the month after the 30 November 1995 elections) some 256 payments were made from the Betsy account. Many of these were cash cheques and were for amounts between Vt15,000 and Vt80,000. A copy of the Cyclone Betsy account bank statement for the month of December 1995 is attached as annexure"H".
- 8.19 It appears that these payments relate to the purchase of votes for the November 1995 general elections. Many of the cheques were dated 28 November 1995, two days before the elections. These facts taken together with the request for money from the Honorary Consuls points to conduct by Mr Korman to encourage the receivers of that money to vote for either himself or his party. Such payments are contrary to the provisions of the Representation of the People Act as stated in section

7.2 of this report and may amount to the offence of bribery. Why else would 256 cheques be signed by Korman at the time of the elections?

8.19a This allegation was put to Mr Korman in the preliminary report and he did not make any comment, nor denied it.

Mr Korman's reply to our preliminary report (paragraph 8.19a to paragraph 8.19d)

To Madam M.N. Ferrieux PATTERSON Ombudsman of the Republic of Vanuatu Port-Vila

Re : Inquiry into my Private Businesses

References: Your red paper of 4 February 1998

Madam,

I am surprised to see a report produced by your office concerning one of my personal bank accounts. The Ombudsman Act (even though it doesn't actually exist legally) does not allow you to investigate into the Government's private businesses and particularly one individual's businesses, unless the Court allows you by means of an official document to obtain necessary information your office may require in order to produce a report.

I consider your report as an attack on the rights and the life of an individual (citizen) of the Republic of Vanuatu. I qualify it as illegal and unconstitutional.

Yours faithfully

c.c. General Manager Banque d'Hawaii MOTIS and Associates

(Original reply in French is attached as annexure "I"

- 8.19b In his reply to the Ombudsman Mr Korman did not answer or offer any explanations for the allegation. Instead he made only general statements. His main remark was that he claimed the Ombudsman has no right to investigate his personal business.
- 8.19c Mr Korman is incorrect. Firstly, the initial funds placed into the account were public money. Secondly, where the Ombudsman is investigating a breach in the leadership code corruption or misappropriation the Ombudsman is authorised by Section 19(5)(b) to obtain information of a personal nature, including, as in this case, access to bank records of a leader. If Mr Korman truly believed the Ombudsman's office did not have the right to investigate his personal business or his accounts he would have referred the matter to the courts. He did not.
- 8.19d Most significantly Mr Korman has not denied the allegations contained in the preliminary report.

8.20 In June 1996 some of the payments made from the Betsy account were to various boat owners for transportation of UMP delegates to and from Efate for the UMP congress held at Erakor in May 1996. These payments are as follows:

Date	Amount	Payment made to
31.5.96	300,000	Mv St. Joseph
31.5.96	200,060	Mv Sowentis
6.6.96	190,000	Mv Saraika
6.6.96	150,000	Mv Makila
6.6.96	150,000	Mv Makila
31.5.96	100,000	Mv Saratoka
31.5.96	150,000	Mv Tali
3.6.96	180,000	Mv Kotu

8.21 In June 1992 a payment of Vt194,000 was made to a supplier of fuel, Societe Mobile and Mr Korman also paid himself Vt100,000. (See copy of cheque attached as annexure "J".)

Accounts reveal receipt of money by Mr Korman far in excess of his salary

- 8.22 During Mr Korman's term as Prime Minister Mr Korman received a salary of Vt2,800,000 per annum. As a Minister he received Vt2,400,000.
- 8.23 In 1995 as well as the Vt47 Million credited to the Betsy account, over Vt39 million (non salary amounts) were credited to his personal account. This is a total of Vt86 Million. This is 30 times his annual salary as a.
- 8.24 In 1996 Vt20 Million was credited to the Betsy account and over Vt20 million non salary payments were credited to his personal account. This is a total of Vt40 Million for the 1996 year. This is 14 times his annual salary
- 8.25 In total for the years 1995-1996 Mr Korman received into the Betsy account and his personal account taking into consideration some funds were transferred from his own account to the Betsy account could be as much as Vt120 Million.

Schedules of the funds received into his personal account for 1995 and 1996 are attached as annexure "K" and annexure "L".

9 FINDINGS OF WRONG CONDUCT AND MALADMINISTRATION

Finding No.1 -Breach Of The Representation Of The People Act

9.1 It appears that Mr Korman has breached the Representation of the People Act in that he directly gave or promised money to persons in order to induce them to vote for himself or other UMP candidates.

Finding No.2 - Gross Misconduct By Maxime Carlot Korman

- 9.2 Mr Korman acted with gross misconduct in the operation of this public account for the following reasons:
 - he did not maintain suitable records on the operation of the account
 - he used it to receive funds from irregular sources
 - he appears to have used the account to make payments to persons for votes in the November 1995 election.
 - he used the account to make payments for the benefit of his political party by paying for boats to bring delegates to the May 1996 UMP Conference
 - he transferred funds to and from a public account to his own personal account.

Finding No. 3 - Breach Of Public Finance Act By Maxime Carlot Korman

9.3 Mr Korman breached S 7(3) of the Public Finance Act mentioned in paragraph 7.6 above by not obtaining the authority of the Minister of Finance to open the Betsy account.

Finding No. 4 - Breach Of Financial Regulations By Maxime Carlot Korman

Regulation 1

9.4 Mr Korman breached Financial Regulation 1 mentioned in section 7.3 above by allowing himself to become an accountable Officer. According to Regulation 1, being a Prime Minister at that time he was not in a position to collect, receive, keep custody of, or issue money on behalf of Vanuatu

Regulation 274

9.5 In addition to finding No.1, Mr Korman breached regulation 274 mentioned in paragraph 7.5 above. He did not get the written approval of the Minister of Finance prior to opening the Betsy account. Mr Korman failed to submit a written request to the Director of Finance to open this public account. The Director of Finance would have therefore made arrangement for the opening of the account.

Regulation 275

9.6 Mr Korman also breached regulation 275 mentioned in section 7.6 by allowing him to be the sole signatory to the Betsy account. Accordingly a Government bank account will be signed by two officers, one of whom shall be the accountable officer responsible for the operation of the account.

<u>Finding No.5</u> - Breach Of Article 66 Of The Constitution -The Leadership Code By Maxime Carlot Korman

- 9.7 In view of the above findings (1 to 4) Mr Korman breached the Leadership Code of the Constitution. Mr Korman failed to meet the standard expected of leaders under the Constitution. Art 66 (1) says that a leader:
 - ... has a duty to conduct himself in such a way, both in his public and private life, so as not to:
 - place himself in a position in which he has or could have a conflict of interests or in which the fair exercise of his public or official duties right be compromised;
 - (b) demean his Office or position
 - (c) allow his integrity to be called into question
 - endanger or diminish respect for and confidence in the integrity of the Government the Republic of Vanuatu.
 - (2) In particular, a leader shall not use his office for personal gain or enter into any transaction or engaged in any enterprise or activity that might be expected to give rise to doubt in the public mind as to whether he is carrying out or has carried out the duty imposed by subarticle (1).
- 9.8 On the evidence available and given his inability to satisfactorily explain the following:
 - (a) Why he opened the Betsy account unlawfully;
 - (b) Why he was in possession of large amounts of money far in excess of his salary as Prime Minister;
 - (c) Why he deposited disaster relief money intended for relief of cyclone Betsy into his own personal account;
 - (d) Why he was handing out hundreds of cheques for cash a few days before the 1995 election;

(e) Why he was transferring money from the Betsy into another personal account held in his and his wife's name

Mr Korman appears to have misused public money for private purposes. Another name for this is theft. In this case, his actions will certainly give rise to doubt in the public mind about acting in his own interest or his party's interest. It is difficult to see how he can hold any respect or making any claim to integrity. That the Prime Minister has conducted himself in this shameless and potentially criminal fashion must strip respect away from the Vanuatu Government.

9.9 Mr Korman has shown himself contemptuous of the public he was elected to serve both in his conduct of robbing public funds for his personal use (including breaking the election laws by paying money to people for the elections) and his refusal to explain himself to the same public

10 RECOMMENDATIONS

10.1 In accordance with section 23 of the Ombudsman Act: Procedures after an enquiry under chapter 10 (Leadership Code) of the Constitution if a "leader had failed to carry or has breached any of the duties and responsibilities of office imposed on him under Art 66(1) of the Constitution and is guilty of misconduct in office", I recommend:

RECOMMENDATION 1: THE PUBLIC PROSECUTOR AND OR THE POLICE SHOULD INVESTIGATE THE PAYMENTS MADE BY MR KORMAN PRESENTED TO THE BANK IN THE PERIOD AROUND THE NOVEMBER 1995 ELECTIONS WITH THE VIEW TO CHARGING HIM WITH BRIBERY AND POSSIBLY OTHER OFFENCES UNDER THE PENAL CODE [CAP 135].

10.2 For this purpose I will make a sworn complaint to the Acting Public Prosecutor pursuant to section 35 of the Criminal Procedure Code [Cap 136]

RECOMMENDATION 2: MR KORMAN CLOSE THE BETSY ACCOUNT AND HAND OVER THE REMAINING FUNDS TO THE VANUATU GOVERNMENT.

RECOMMENDATION 3: MR KORMAN HAND OVER THE AUTHORITY FOR THE MASCOT HOLDINGS LTD ACCOUNTS IN SINGAPORE AND MALAYSIA TO THE VANUATU GOVERNMENT SO THAT THEY CAN BE AUDITED.

10.3 I recommend a full audit of these accounts be carried out by the internal audit section of the Department of Finance or the Audtor General's Office. Should the audit show that the funds received into this account are public monies then I recommend that the Attorney General send a formal letter of demand requiring repayment of the full amount. If

repayment is not forthcoming I consider that the Attorney General should start civil legal proceedings to recover the money..

RECOMMENDATION 4: MR KORMAN REFUND THE GOVERNMENT FOR ALL MONIES USED BY HIMSELF FROM THE BETSY ACCOUNT.

10.4 If Mr Korman is unable to do this I recommend that the Attorney General send a formal letter of demand requiring repayment within 14 days. If payment is not done I consider that the Attorney General should start civil legal proceedings to recover the money.

RECOMMENDATION 5: MR KORMAN SHOULD NOT AT ANY TIME BE APPOINTED PRIME MINISTER OR A MINISTER OF THE GOVERNMENT OF VANUATU NOR TO ANY POSITION INVOLVING PUBLIC MONEY.

10.5 This is not the first time that Mr Korman has been the subject of adverse findings and trenchant criticism from me. His conduct in this particular matter suggests that he is both dishonest and uncaring of the laws of Vanuatu. It is therefore imperative that he not be placed in a position of trust again.

RECOMMENDATION 6: PARLIAMENT SHOULD PASS A BILL ENFORCING THE PRINCIPLES OF THE LEADERSHIP CODE

10.6 This report provides yet another clear example of exactly why Vanuatu desperately needs a legislation codifying the Leadership Code that appears in the Constitution and we strongly recommend for the Leadership Code to be passed in the next session of Parliament

RECOMMENDATION 7: PARLIAMENT TO ENACT LEGISLATION REQUIRING DISCLOSURE AND REGULATING POLITICAL DONATIONS TO POLITICAL PARTIES

10.7 I have also previously made this recommendation in the Ombudsman's report on the Cleaning Contract at Bauerfield Airport dated 25 October 1996. At that time I recommended as follows:

Accordingly, I recommend that the Attorney General's Office draft legislation regulating political donations. Such aw must

- (a) Place a limit on the amount that can be donated; and
- (b) Require full and open disclosure by political parties and politicians of who has donated and how much
- 10.8 I repeat this recommendation. The necessity arises because Mr Korman was able to use his position as Prime Minister to ask various "Honorary

Consuls" for donations for his 1995 election campaign. This was a misuse of public office for private gain - the gain being that he and his political party were enriched by the donations collected. A law requiring disclosure and a limit on the amount of donations would put all candidates for elections on a more equal footing.

RECOMMENDATION NO.8 A FULL INVESTIGATION INTO THE BETSY ACCOUNT AND MR KORMAN'S ACCOUNTS SHOULD BE CARRIED OUT

10.9 I recommend that a full investigation be carried out on both the Betsy account and Mr Korman's account by the Office of the Auditor General or the Audit Section of the Finance Department or depending who will be the appropriate authority the Public Prosecutor or the Police in order to determine the total value of funds deposited into these account that should be regarded as Public Funds.

Dated this 26th Day of February 1998

Marie Noëlle FERRIEUX PATTERSON
OMBUDSMAN OF THE REPUBLIC OF VANUATU

11 INDEX OF ANNEXURE

Α	Opening account form for the Betsy Account
В	Letter from the then Minister of Finance Willie Jimmy regarding the opening of the Betsy account
С	Bank remittance advice for the FF 100,000 (from Paris) - used to open the Betsy account
D	Mr Korman's facsimile to the Honorary Consul for Asia Mr Lien Than
E	ASACITI Trust confirmation to Mr Korman
F	Details of major deposits in the Betsy account during 1994 to 1997
G	Letter from PM's Office confirming there was no records held for the Betsy account
Н	Bank statement of Betsy account for the month of December 1995
I	Mr Korman's reply to our preliminary report (with a translation)
J	Copy of a cheque for Vt 100,000 drawn on the Betsy account paid the Mr Korman
K	Analysis of Mr Korman's other income for 1995
L.	Analysis of Mr Korman's other income for 1996

Annexure "A"

80	1022			
imame 1	CARLOT		Numero d	• comate
unes Cont	MAYIME E SECULO CICGO	यः ह्यार स्थाप्तर्थे	. 36 . مار	يار . الم
BANQUE	INDOSUEZ VANL	LATU LITE	Signat	ture ç
0 FE 100	ह विडिमें इंग्रिक्ट	- 24/0kg	- Opar	<u> </u>
	E DÉPÔT/ DEPOSIT.	ACCOUNT		
INAME	212607		7	
angres	MILKINE			
ite et lieu de naiss ite and Pace et Si	m 6		ミスケベクベ	7/1-2014/7
COUNTY	47-20-	.v.ξ	400,000,000,000,000,000,000	
:wa scolett	Transmer"	ے یہ بدر حر	25 to 7-	طرّے و می
resse pour l'error	cu œumer/*): .∃ _∄	D- 7	752 T - U/	
Stricture of German Stricture of German Stricture of Germans	esmise minis	TX \$ 24 54	Tarednone - Tarket V	2 2 5 54 2 2 5 54
Servations (4)	in 1 ml 4	ے۔ اروز کے میں میں میں میں عدمت و میں		12 2 22 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2
	PERSONNES AVANT PROCU	RATION/POWER CA	ATTORNEY	
	·	كاراب	7	
r: _25	# 3	1	~	

141418(1144-444)		L		
	50 B			

ANNEXURE "B"

Hosewable 7. R. Willie Jimmy. (Minister of Finance 1991 - Feb 1996) Member of Parliament. P.O. Box 684, Port Vila, Vanuatu.

RECEIVED
16 red 2008
OMEUDSMAN

Tel: (678) 27672

Fax: (678) 26599

The Ombudsman, P.O Box 126, Port Vila.

16" February, 1998

Dear Ombudsman,

Re: Preliminary Report on Misuse of Cyclone Betsy Fund.

Thank you for your letter of 4th February with the copy of Preliminary Report On the alleged misuse of cyclone Betsy fund.

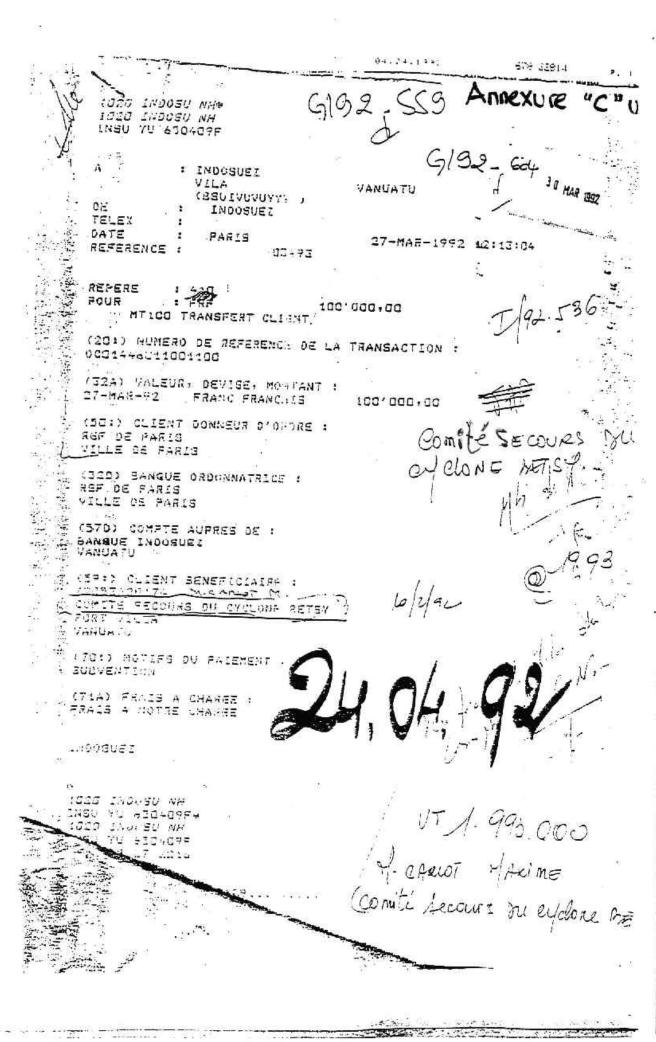
In short comment, I wish to inform the Ombudsmans office that my office knew nothing about cyclone Betsy fund, how funds deposited to cyclone Betsy fund account were received, and under whose instruction was that account being managed.

Perhaps Mr. Korman would be in the best position to provide your office with details your office may require to complete its report.

Yours Faithfully,

Willie Jimmy Former MP Port Vila.

and the second second



annexure " CONFRENTIAL · June Minishe M. CHILDT KORMAN SEOUL - KOREA FAX NO. SEOUL FUZ - 2452 ME LIEN THAN Honoray Commil to Asia 11 == N. A 2302 == FNA 4=14 CA 36 201 1222. : FAX NO! (1) 301-395.3122 Electric, I made The request to Flinia Trade. Emakering on Minical Reprintation H: it's and naturales, and Hourary Courte: mainimen : the Eight . Malaquia 315 ? 5000 I threin't Rigins

Through the state of the state



HE NO. of A/L: A/E MASEOT HOLDINGS INC. A/E NO: 142-296660.001.

In Malaysia - Kirala Sumpin Rank BUMI PUTRA MALAYSIA SERFAD, AIRPORT RRANCH NO A/C CA 1173-48

Frank The Anischene Homenin Consul is already put 10.000 delen us no hay account 42 materials and they account the Tolyon as got now 5000 delen on 20 August to do their Place Paul and the other to do their materials most of any front minidality. I we receive mostive more from the the that by the Find of the month Foreign Affairs Consell their nominations on Vanuable genormment Ref in Cornean. Tout flowe five by me sepla



ASIACITI TRUST

Accept Corporate Services Fie Ud 14 Redes Pace, FIG. Cators Centre, Singapore (4852), Tel 202011 For Strengt

TELECOPIER COVER LETTER

in one entropy and the

To: Taxona	Tarine Komman	Fram:	ाँव किया के Ua	
Firm: C.Ty/Fax No	OL→73-25123 / 1455c			
fax Aer	2/377	Caue:	29 Cacamber 1995	
otal number of cages	including this cover letter:		3	
iudjec:	E-FRANCE DANSFER		攀	

IF YOU DON'T RECEIVE ALL THE PAGES, PLEASE CALL US

OUR TELEPHONE (65) 533 2511. EACSTMILE (65) 532 5092

As requested we attack herewith a copy of the instructions from the American & Standar Banking Comparison. Singapore to arrange for the comparison on 21 December 1995.

We thuse this will be of assistance to you. Plaase to the heistake to omittee the interruped if you have any queries.

Turs streety

Com 70 144

والمتحافظة والمتعادد والمساد

- **W**

and the state of t

Co horse	LEW - AMMERINE'E'(2)
	MESTEAC BANKING CORPORATION
7/12/43	
7.35	VIII VANUATU
THE FAIRMILE TRANSMISSION	525
BANQUE D'H WAIT (VANUATU) LTD	PORT VILA
DESIGN IN HARGE INTERNATION	NAL DEPARTMENT
Paris	
FAX NUMBER: 20579	
DATE	
: FORAPHI': TRANSI CI	MEF 9033/ 43 934 340
30300	
WE HAVE TODAY SPERWED THE TOLLOWING TELEGRAP	THIO TRANSPER
10-73(TH) XT	
AMICUMT: 195035, 910-11	<u> </u>
OF HAWATT NEW YORK IL S.A.	· · · · · · · · · · · · · · · · · · ·
SENEFICIARY: YOURSELDS	CRORE DE VIREMENT/TRANSFER APPLICATION
17 Banque d'Hawaii (Vanuatu) Ltd.	J580 CC 4
In Banque a Hawaii	(en cristies) (in injures) AUS
/euillez effectuer le virement suivant dans vos livres :	
- Constitution of the second o	
2011-20 CA12-CC	22
ADDITION TO THE TOTAL OF THE PARTY OF THE PA	1.01
Todanu Na.	DEEL ALC
Gandan	N A
3 analy 1 20.536 2	No 100
Accounts,	The state of the s
Somme en extresi VT / AUO 111 1111111111111111111111111111111	3.51.46
>	Cate
termule n est valacie que sonez la le comote snez la le comote s comote snez la le c	1771
any for the	***************************************

" where he the 12" little of 19. For an interfer

Annexure "F" (1)

Detail of major deposits in the Betsy account

Date	Amount	Source of funds
15.7.94	1,000,000	Vatu cash deposit
7.10.94	1,350,000	Vatu cash deposit
7.2.95	3.000,000	Vatu cash deposit
13.3.95	1,000,000	Vatu cash deposit
26.4.95	506,078	Telegraphic Transfer from Korman
10.5.95	1,000,000	Vatu cash deposit
15.5.95	1,500,000	Transfer from Conference ??
19.7.95	1,050,000	Varu cash deposit
28.7.95	570,269	Transfer from J Francois Bijon
11.8.95	300.000	Vatu cash deposit
18.9.95	1,250,000	Vatu cash deposit
6.10.95	3,139,054	Bank Bumiputra Malaysia (Meiscal Holdings
9.10.95	5,565,937	Bank Bumiputra Malaysia (Mascot Holdings
13.10.95	3,000,000	Varu cash deposit
24.10.95	1,000,000	Vatu cash deposit
6.11.95	3,280,500	Transfer from CDC Direction
10.11.95	3,438.000	Vatu cash deposit
14.11.95	3,433,500	Vatu cash deposit
24.11.95	500,000	Ext. Earlt. du 23.11.95
28.11.95	4.518.000	Vatu cash decosit
4.12.95	4,478.000	Vatu cash deposit
14.12.95	5,580,000	Vatu cash decosit
15.12.95	3.387.000	Proceeds from the sale of FF(French Francs)
19.12.95	500,000	Transfer from Korman's a/o no. 19400
3.1.96	1,500.000	Transfer from Korman's a/c no. 19400 🍕 🖰 🔻
30.1.36	1,022,310	Transfer from Korman's a/c no. 19400
27.2.96	807,410	Transfer from Korman's a/c no. 19400
21.3.96	110.800	Transfer from Korman's a/c no. 19400

Annexure 4 "C

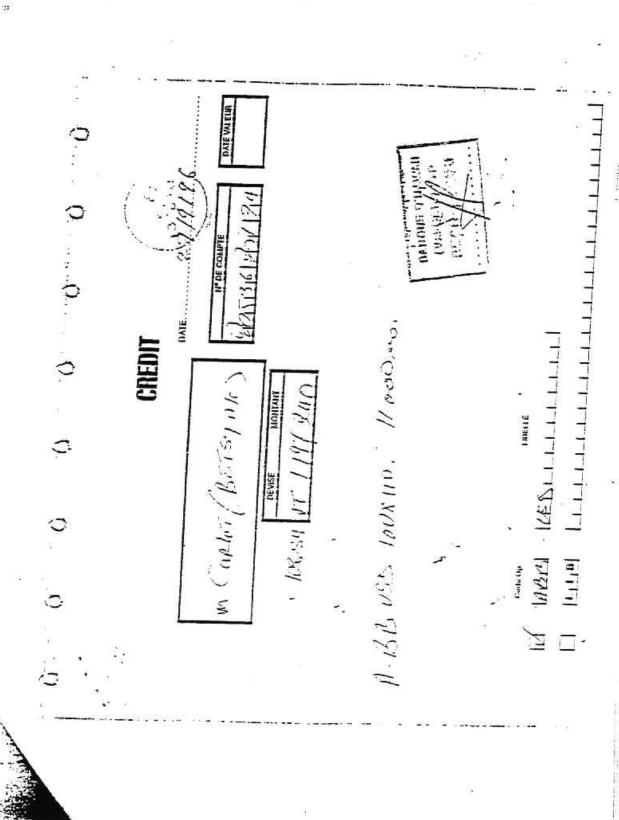
Date	Amount	Source of funds
25.3.96	200,000	Vatu cash deposit
26.4.96	350,150	Transfer from Korman's a/c no. 19400
13.5.96	1,075,500	Proceeds from the sale of SUS
15.5.96	300,000	Vatu cash deposit
17.5.96	800,000	Vatu cash deposit
14.5.96	2,452,839	Transfers from Noumea
5.7.96	2,762,649	Telegraphic Transfer from M I Ressources
1.8.96	1.037.400	Proceeds from the sale of SUS
5.8.96	437,600	Proceeds from the sale of FF
21.8.96	429,400	Proceeds from the sale of SUS
27.8.96	300,000	Vatu cash deposit
11.9.96	250,000	Vatu cash deposit
27.9.96	1.197,240	Proceeds from the sale of \$US
1.10.96	101,033	Ext. Egrit. du 30.9.96
14.10.96	1,473,500	Proceeds from the sale of FF
14.10.96	199,278	Transfer from Korman's a/c no. 19400
15.10.96	431,115	Proceeds from the sale of FF
11.12.96	1.025,451	Mise en Place Pret ??
13.1.97	521,716	Ext. Scrit. du 10.1.97
17.2.97	250,000	Transfer from Korman's a/c nc. 19400
17.3.97	130,000	Transfer from Korman
14,4.97	145.838	Transfer from Korman's a/c no. 19400

Annexure "F" (3)

·)	ž.	DATE WHEUR		Horian			9/6
Э		17 DE COMPTE (A) 201 76 []	ж) 14.	Devisa VF 393 193 ~			Contacts
Э		DAIE 26/14/16 1 1 1 2 1 16 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	VF :X0536			.#	-
5	DEBIT			9	20536	å	Central Cart 20536
2	<i>1</i> 34		z ,		3 5		20536
)		PAX ER: CARLIN	s ₁₉	الإر	OFFE 1940		
		KW.	*,	VF 350 190	VIREMENT DE VÆTE 1945 AU	* 1	C
) 				7.		1.75.41	Į.

	*
	(
. COOOC 31 38 100	14) c
The find one country of the position of the po	C
CHEDIT	Ċ,

Annexure "F" (5)



in N

(6)

		COPIE	
•••••			
		COPIE	
			ra (15
CENTE CLIT	בי א. ביים.פיכנטאים פוריביין:		20338 201 74
COMPT	e come n. et a.	-	** 28 COMPT
70 3 129 294	- Commission	3	3 Set caons
	- 21	28	1
Je.:	lawaji (Vanuetu) Ltd.	CRORE DE V	TREMENT/TRANSFER APPLIC
1h Banque d'1	iawaii (Vanuatu) Ltd.	CRORE DE V	TREMENT/TRANSFER APPLICATION OF STATE O
And Banque d'A	erment suwant cans vos uvres 7 /	en contress on reguress	7 3 112 C.C.
Annuer erectuer is with means make the following	ر پید	in marress in reguress	л <u>3.124 сс</u> -
Annex series	CHAIN = F.C. C	in marress in reguress	n 3.134 c.r yd <u>3.434</u> c.r 3.434 z.gh.(3.434 z.gh
James affection is with the same affection of the company of the c	CHAIN - CAA	en courress in requires in requirements in req	n 3.134 c.r yd <u>3.434</u> c.r 3.434 z.gh.(3.434 z.gh
In Banque d'h	CHLID = F. C. La 100 536 2. My 100 CAL	en courress in requires in requirements in req	n 3.134 c.r yd <u>3.434</u> c.r 3.434 z.gh.(3.434 z.gh
In Banque d'il	CHAIN - CAA	en courress in requires in requirements in req	7 3 13 2 6 C - 3 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2
Servenciare Serve	errent suwant cans vice sives 7 CHLO - F. C. 12-120 536-2. 13-130-130 13-130 13-130-130 13-130 13-130 13-130 13-130 13-130 13-130 13-1	en courress in requires in requirements in req	# 3 13 12 C.C. #
Commission of the second of th	CHAIN TO SAN CANAL	in contress in requires in requirements in requirement	# 132 C.C. # 132 C.C. # 132 C.C.
Audies erfectuer 'e wirk Rease -fake ine factor Commen storce -factor The seconds -factor The seconds -factor The seconds -factor The seconds	errent suwant cans was owes? Calling = -	in contress in requires in requirements in requirement	# 3 13 12 C.C. #

GOUVERNEMENT DE LA RÉPUBLIQUE DE VANUATU

BUREAU DU PREMIER MINISTRE



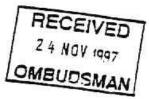
AMEXORE "G"

GOVERNMENT OF THE REPUBLIC OF VANUATU

OFFICE OF THE PRIME MINIST

21s November, 1997.

Marie-Noelle FERRIEUX PATTERSON Ombudsman Ombudsman Office PORT-VILA. Vanuatu



Dear Madam

Re: Betsy account documents - C.211/97 - 98/18.

Further to your letter of 14th November 1997, I wish to confirm that there is no information nor any documents on Betsy Account maintained at the Prime Minister's Office, therefore, I would suggest you stop bothering this Office when I have comfirm by telephone nearly hundred times that I do not have those information.

Yours Faithfully and OF MANSTERS OFFICE AND SECOND Secretary 1 25 Prime Minister's Office.

· De la Principal de la Company de la Compan

Annexure"H" (1:

Cyclone Betsy account Bank Statement December 1995

1275 H. C.
151 51
322
in in in

Annexue "H

Annexure 1 H "(2)

- 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1			
	40-1-1-1-1-1-1-1-1-1-1-1-1-1-1-1-1-1-1-1	220000000000000000000000000000000000000	THE PARTY OF THE P
2, 450 Subar	-00000000000000000000000000000000000000	2200-1200000000000000000000000000000000	
į.	HINDRICK COLD	7000000000000	TANANA TO TO TO THE TOTAL OF TH
			Air
. 456454664	SECTION OF THE PROPERTY OF THE	7	
the second of the second		************	77294-4474-360
100000000	200000000000000000000000000000000000000	999999999999	
25000000000	200000000000000000000000000000000000000	200000000000000000000000000000000000000	4 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4
••	Ţ		Nonne - mountains and account and account
60	-	a n ii	200000 - 1000000000000000000000000000000
9			rio
i.			1000000000000000
Commence			
\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\	- DEGREEN WANTER	20000000000000000000000000000000000000	
1 - 1000 - 11 - 1000 - 11 - 1000 - 11 - 1000 - 11 - 1000 -		20-02-02-02-03-03-03-03-03-03-03-03-03-03-03-03-03-	SS - TIPS - THE TOWN OF THE TO
- 1000 - 11176 AND 11176 A	10000000000000000000000000000000000000	20000000000000000000000000000000000000	TO THE TOTAL THE
	10000000000000000000000000000000000000	20000000000000000000000000000000000000	20 - 10 - 10 - 10 - 10 - 10 - 10 - 10 -
	200000000000000000000000000000000000000	20000000000000000000000000000000000000	SOOOOOOOOOOOOOOOOOOOOOOOOOOOOOOOOOOOOO
	200000000000000000000000000000000000000	20000000000000000000000000000000000000	SOOOOOOOOOOOOOOOOOOOOOOOOOOOOOOOOOOOOO
2232222222	200000000000000000000000000000000000000	2000 Mac 2000 C	ANABARA AND AND AND AND AND AND AND AND AND AN
20000000000000000000000000000000000000	200000000000000000000000000000000000000	2000 Mac 2000 C	
20000000000000000000000000000000000000	200000000000000000000000000000000000000	2000 Mac 2000 C	
20000000000000000000000000000000000000	30000000000000000000000000000000000000		20000000000000000000000000000000000000
20000000000000000000000000000000000000	30000000000000000000000000000000000000		20000000000000000000000000000000000000
20000000000000000000000000000000000000	20000000000000000000000000000000000000		20000000000000000000000000000000000000
			20000000000000000000000000000000000000

Annexure"H" (3)

	•	÷									
		ŧ									
	PAGE	26655	1.01.67	0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	**************************************	20000000000000000000000000000000000000	62.65.55.55.55.55.55.55.55.55.55.55.55.55.				
	OI 10	•	123111	******	******	[44444444	1999999	:5554625		######################################	===
9/11/36	POHTANT	36333	200000	2222222	20202022	777777777777777777777777777777777777777	200000	222222	777777777777777777777777777777777777777	200000000000000000000000000000000000000	200
•	n :	22022	20000	19466666		*********	ageana	1999999	10200000	22222222	2000
	뀰.	MUNICIPIE	MODEL NAME	MANNOIGINA	elelelelelelelelele		MANNA	industrial	terusolation comment	picial-inimininini	intern
ST NOVO T						60000000000000000000000000000000000000		מיסייוי שו שונוי נוייו	あるのはののよう	00000000000	6037
=	do							~~~~~~	20000000000	100000000000000	333
=										22222222	
VERTITA	<u>.</u> '.		:22222 	2222222 4444444		222222222		222222		::::::::::::::::::::::::::::::::::::::	
IN STANSFORM	1 1000	:::::::: 22323			23222222 ======== 33222323	22222222 ########### 8888888888		222222 ======== 3332333	22222222 #############################	::::::::::::::::::::::::::::::::::::::	222. :: :=3:
Have to the	RETURN CONST.										ACTION IN THE PARTY OF THE PART
AR CHAF LANGER	Pe uch Bennare man	12233 12233 12233 12233 1233 1233 12333 12				22222222 ########### 8888888888					

(3) "H" (3)

mnexure "H" (4)

3 7 THE TELECTION OF THE PROPERTY 19 7 FURTHERINA Tomaria 495999999999999 F .. 300000 300000 300000 300000 300000 H-MCJ 35484848484835555555 TOURS OF SECONDARY II Y ACE DE LES DE LE 3 22 10/12/ HI HILLING ī, 3 HI DES 304.1

7.4

1) "H" (L

terminates

0.41

Constitution and all the property of the second

HO. BE COM TE

100

Amexore "I" (1)

Maxime CARLOT KORMAN

Ancies Député de Port VIIa

Fort VIIa MP

Ruc Andre Colordeau

Port VIII. République de Vacuario

Sec poscul prive 052 - PMB 052 (%
Teléphone): (678) 22279

Fax: (678) 23279

A Madame M. N. Ferrieux PATTERSON

17 édiatrus de la République

Port. Vila. VANUATU

☐ <u>A 57 []</u> : [23·2·9]

Objet: Enquête un mes Affaire Privées. Références: Wotre Document Renge de 4 Faire.

fi suis surfris de vois la productioni
d'un rapport par votre Aureau sur l'a
de mes comptes personnels banquaires. La
lei sur les tonctions du védiateur nième
(si elle n'existe plus juridiquement aujo
ne veus permet pas d'enquetre un les
privées du genremement et surfeut d'une
personnex en d'un modivide, a moins
d'elépeni de la cour de finteu un oben
efficiel delure afrie d'obtenu des infermatie
efficiel delure afrie d'obtenu des mémoratie
recenaues à velle Rureau pour le Court

- wes Meet a site of

100 ta 37738mww

Annexure "I" (2)

Je somidue donc note rapport comme fi somidue donc note rapport comme sure attente ou drait et à la vie d'un midividue (estayen) de la Républic, Je le qualifie d'illégal et d'autienstitute de le prie padame le l'édiatea à mes Respects.

c.c. Monieur le Direction de la Banque d'. Mailie Motice and Americate.

Property of the Contract of th

Waii (Vanuatu) U.d. ghway - Port Vila - Vanuatu	Somme enchillers Amount in bridge
1/2.	Payez contre ce chèque l'ay againsa this cheque (2 Duelle Make
One. a. A	the company of the second section of the second
M. CARLOT MARKET Name of boarts	7/17
SECOURS OFTEN	Pile 10 . 06 /08/ 1084
VI 20536 201 97	1/2 (
	Waii (Vanuatu) Ltd. ghway Port Vila Vanuatu (C

Annexure

ANALYSIS OF MR KORMAN'S INCOME FOR 1995 - A/C NO. 19400201 76

					11,000	-
	DATE	NARATION / DETAILS		AMO	יישוו	//m
	13.1.95	The state of the s				$\dot{\mathbf{n}}$
	23.1.95 6.2.95	VIKENI ORDR CET 10575		557.4	100	
	9.2.95			700.0 1.477.6	71	
	16.2.95	VIDEMENT ACHAT BB USD	-	391.3		
	16.2.95			1.127.4		3
	24.2.95	VIKEMENT ORDR TIRATED	19	35,41	73	
	7.3.95 9.3.95	PENERO I 134T 22 00005 D.		451.80	20	17
	5.4.95	TO I RE ALAL BR FOR		1.503.94 994:77	16	
	7.4.95	THE WENT ORDE COC TIES		774.27	Ö	
	7.4.95	HILERE DAIN OF COORS	-22.0	6.49		
	25.4.95	REMBST DAT 95 00022 DA TRF TELEG. ORD. VOUS-MEMES		1.529.71.	5	
	27.4.95	COLKE AL HAT DO IT		604.29	1	
	24.5.95 6.6.95	VIKEMENT ORDR TID III		457.938	3	£
	3.5.95		56 KB	1.218.000)	*1002
	27.6.95		0.720	2.000.000 1.369.247		5 53
	27.6.95	CRU CHECKE N DV ASTAGED		8.000		
	30.6.95	VERSEMENT ESPECES INST. PERM. FAV. CARLOT A		250.000		
	7.7.95	TACTUE ACTAIN BE LIGHT	te i	26.100	9	20
	19.7.95	VERSEVENT FOREITE	*	1.000.530	4 ·	1986
	i.3.95 il.3.95	IKF. TELEG ORD ZEDDENIE		1.000.000	1000	
	30.8.95	- TVOTIVITIES - STORES	53	150.000 400.000	190	
	4.9.95	VIRT D'ORDRE GOUVERNMENT		503.539		
	±9.95	VIREMENT ORDR. ZBINDEN E. NOTRE ACHAT BB USD	2	150.000	135	655
	÷.9.95	101K2 4(44 BB 11m		1.117.700	**	100
	19.9.95	VERSEMENT ESPECES	Α.	224.127	12	
	2.10.95 6.10.95	VIKEVENT ORDE ZEDES	2	000.000	5.5	U.T.
	9.10.95	THE VENTOR OR COT VE 2000	3	150.000 .139.054		
	13.10.95	THEN LOKER CIDIOTI	Ī	.565.387		
	30.10.95	VERSEMENT ESPECES NOTRE ACHAT 38 USD	1	.000.000	114	
	31.10.95	VEXOLUTION ALTORS BOLTER CO.		552.150		
	3.11.95		Ι.	295,979		
	7.11.95 14.11.95	CALC CONTROL OF THE DAY DESCRIPTION		150.000		
	±.12.95	YGG VERSI (THO BOS O MACANIA	4	630.000 500.000		30
	8.12.95			150.000		
	15.12.95	VERSEMENT ESPECES NOTRE ACHAT BB FF	\$	56.250		
	15.12.95	REMBRST DAT 49 00430 DA	2.2	58.000		
	18.12.95	VIREMENT ORDR. VOUS MEMES	1.0	46.359		
3	TOTAL Error		2	41.272		
	OTAL EAT	RA INCOME IN 1995	30	085 224	***	

Amrexue "K+(

fichal BB IF Ducion. A the trans touch Bootson Mic [L|1] FINAMA

ALL SHARMAN

Annexure "L" (1)

ANALYSIS OF MR KORMAN'S INCOME FOR 1996 - A/C NO. 19400201 76

	NARATION / DETAILS	AMOUNT (VT)
2.1.96 5.1.96 9.1.96 30.1.96 5.1.96 26.2.96 27.2.96 8.3.96 21.3.96 25.3.96 24.5.96 13.5.96 12.7.96 13.5.96 12.7.96 13.96 12.7.96 13.96 12.7.96 13.96 12.7.96 13.96	TRF. TELEG. ORD. MASCOT H. INC VIREMENT ORDR. ZBINDEN E TRF. TELEG. ORD. MASCOT HLDG VIREMENT ORDR. TAP/MAXIME C VIREMENT ORDR. ZBINDEN E/B. VERST CHQ/AUTRES BOUES LOC. TIF/MASCOT H. INC. VIREMENT ORDR. ZBINDEN E IT O/MASCOT HOLDINGS INC. VERSEMENT ESPECES VERST CHQ/AUTRES BOUES LOC. VIREMENT ORDR. TAP. VIREMENT ORDR. TAP. VIREMENT ORDR. ZBINDEN E. NOTRE ACHAT BB USD O/PNC. NEA VIREMENT ORDR. ZBINDEN VERSEMENT CHEQUE EN DEVISE VERST CHQ/AUTRES BOUES LOC. NOTRE ACHAT BB FF NOTRE ACHAT BB FF NOTRE ACHAT BB FF VERSEMENT ESPESCES REJET CHEQUE N. 158220 REJET CHEQUE N. 158220 REJET CHEQUE N. 352575 VERSEMENT ESPECES VERSEMENT CHQ/BQ D'HAWAII V VIRT D'ORDRE GOUVERNEMENT	4.055.572 150.000 673.489 1.242.973 150.000 422.125 1.674.320 150.000 150.000 150.000 1.099.116 150.000 914.175 1.000.000 150.000 323.390 680.000 327.500 656.400 644.100 600.000 1.099.116 1.50.000 323.390 680.000 327.500 656.400 644.100 600.000 1.50.000
FOTAL FY		
OTAL EX	TRA INCOME IN 1996	20. 204 576

Annexive "L" (2)

DEBIT

OATE30 | 01 | 95

TAP ICARLOT HATTHE

JSD 03811 J81



M. MAE MAKINE CARLOT AGNES

VT 19400 201 76

USD 10 942.63

113.59

vr 1 242 973

1 242 973

VIRENENT OFTAP/CARLOT MAXIME ?! M.MAE HAXIME CARLOT LAGNES

1549 :: U8<u>91.3</u>

TIF MARINE C.JA.

VIF TAP! MAXIME C.XI

USD

Operation de change 377 77 3.9 3 72.9 3 0 7 5

-

minute section of the control of the

REPUBLIC OF VANUATU OFFICE OF THE OMBUDSMAN

PUBLIC REPORT

ON THE

BREACH OF THE LEADERSHIP CODE

MISUSE OF CYCLONE BETSY ACCOUNT
BY THE

FORMER PRIME MINISTER OF VANUATU

MR MAXIME CARLOT KORMAN

26 February 1998

PUBLIC REPORT ON THE BREACH OF THE LEADERSHIP CODE AND THE MISUSE OF THE CYCLONE BETSY ACCOUNT BY FORMER PRIME MINISTER MR MAXIME CARLOT KORMAN

TABLE OF CONTENTS

PREAMBLE	3
1 CASE NUMBER	3
2 THE COMPLAINANT	3
3 COMPLAINT AGAINST	3
4 THE COMPLAINT	3
5 SUMMARY OF INVESTIGATION	3
6 METHOD OF INVESTIGATION	4
7 RELEVANT LAWS	4
The Constitution	4
Representation of the People Act CAP 146 Bribery, section 45 Penalty for corrupt practices, section 48	5 5 5
Government Financial Regulations	6
Public Finance Act 0f 1980	7
Conclusion	7
8 FACTS WITH COMMENTARY	7
Passage of Public Finance Regulations	7
Cyclone Betsy	7
Cyclone Betsy Account	
Source of Funds	9
Movement of funds between accounts	1

Payments from Betsy account	12
Mr Korman's reply to our preliminary report (paragraph 8.19a to paragraph 8.19d)	13
Accounts reveal receipt of money by Mr Korman far in excess of his salary	14
9 FINDINGS OF WRONG CONDUCT AND MALADMINISTRATION	15
Finding No.1 -Breach Of The Representation Of The People Act	15
Finding No.2 - Gross Misconduct By Maxime Carlot Korman	15
Finding No. 3 - Breach Of Public Finance Act By Maxime Carlot Korman	15
Finding No. 4 - Breach Of Financial Regulations By Maxime Carlot Korman Regulation 1 Regulation 274 Regulation 275	15 15 16 16
<u>Finding No.5</u> - Breach Of Article 66 Of The Constitution -The Leadership Code By Maxime Carlot Korman	16
10 RECOMMENDATIONS	17
RECOMMENDATION 1: THE PUBLIC PROSECUTOR AND OR THE POLICE SHOULD INVESTIGATE THE PAYMENTS MADE BY MR KORMAN PRESENTED TO THE BANK IN THE PERIOD AROUND THE NOVEMBER 1995 ELECTIONS WITH THE VIEW TO CHARGING HIM WITH BRIBERY AND POSSIBLY OTHER OFFENCES UNDER THE PENAL CODE [CAP 135].	17
RECOMMENDATION 2: MR KORMAN CLOSE THE BETSY ACCOUNT AND HAND OVER THE REMAINING FUNDS TO THE VANUATU GOVERNMENT.	17
RECOMMENDATION 3: MR KORMAN HAND OVER THE AUTHORITY FOR THE MASCOT HOLDINGS LTD ACCOUNTS IN SINGAPORE AND MALAYSIA TO THE VANUATU GOVERNMENT SO THAT THEY CAN BE AUDITED.	17
RECOMMENDATION 4: MR KORMAN REFUND THE GOVERNMENT FOR ALL MONIES USED BY HIMSELF FROM THE BETSY ACCOUNT.	18
RECOMMENDATION 5: MR KORMAN SHOULD NOT AT ANY TIME BE APPOINTED PRIME MINISTER OR A MINISTER OF THE GOVERNMENT OF VANUATU NOR TO ANY POSITION INVOLVING PUBLIC MONEY.	18
RECOMMENDATION 6: PARLIAMENT SHOULD PASS A BILL ENFORCING THE PRINCIPLES OF THE LEADERSHIP CODE	18
RECOMMENDATION 7: PARLIAMENT TO ENACT LEGISLATION REQUIRING DISCLOSURE AND REGULATING POLITICAL DONATIONS TO POLITICAL PARTIES	18
RECOMMENDATION NO.8 A FULL INVESTIGATION INTO THE BETSY ACCOUNT AND MR KORMAN'S ACCOUNTS SHOULD BE CARRIED OUT	19
11 INDEX OF ANNEXURE	20

PREAMBLE

"Were they ashamed when they had committed abomination? Nay, Nay, they were not ashamed, neither could they blush; therefore shall they fall amongst those that fall. "I will surely consume them" saith the Lord "Jeremiah vs 12 & 13

1 CASE NUMBER

Case 8211

2 THE COMPLAINANT

2.1 This is an Own Initiative investigation done under section 14(1)(d) of the Ombudsman Act No14 of 1995. The investigation was initiated after an article was published by Trading Post Newspaper on 20 July 1996.

3 COMPLAINT AGAINST

3.1 Mr Maxime Carlot Korman ("Mr Korman") former Prime Minister

4 THE COMPLAINT

4.1 During the term of his Government from 1991 to 1995, Mr Korman opened an account with Banque d'Hawaii allegedly to be used for disaster relief stemming from Cyclone Betsy. The account was named Carlot Maxime (Comité Secours Cyclone Betsy). It is alleged that he had used this account as a personal account and had misused the account for his own and/or his party's interest.

5 SUMMARY OF INVESTIGATION

- 5.1 The investigation into the operation of the account of Cyclone Betsy ("Betsy Account") revealed that Maxime Carlot Korman ("Mr Korman") is unwilling to distinguish between the funds which belong to the people of Vanuatu and those funds which are his own.
- 5.2 It is evident that the Cyclone Betsy account was used by Mr Korman to disguise funds received by him for transactions he did not want people to know about and thought they may be hidden behind an account with a "social name".
- 5.3 It strongly appears that Mr Korman used the account to disguise the payments to persons for votes in the November 1995 elections.